Compensation Board Funding of Local and Regional Jails

Robyn de Socio, Executive Secretary
Compensation Board
January 28, 2015
Snapshot: Historical Jail Capacity and Inmate Population

- Local Ordinance Violators
- State Responsible ADP Out of Compliance
- State Responsible ADP (1st approx. 90 days)
- Local Responsible ADP
- DOC Rated Jail Bed Capacity
## Snapshot: Historical Jail Capacity and Inmate Population

<table>
<thead>
<tr>
<th>Fiscal Year</th>
<th>Local Responsible ADP</th>
<th>State Responsible ADP</th>
<th>Local Ordinance Violators ADP</th>
<th>Total Jail ADP</th>
<th>DOC Rated Jail Bed Capacity</th>
<th>Statewide % Above Capacity</th>
<th>State Responsible ADP Total</th>
<th>State Responsible ADP (1st approx 90 days)</th>
<th>State Responsible ADP Out of Compliance</th>
<th>% SR ADP Out of Compliance</th>
</tr>
</thead>
<tbody>
<tr>
<td>FY06</td>
<td>19,061</td>
<td>5,652</td>
<td>428</td>
<td>25,141</td>
<td>18,038</td>
<td>39%</td>
<td>5,652</td>
<td>4,109</td>
<td>1,543</td>
<td>27%</td>
</tr>
<tr>
<td>FY07</td>
<td>20,327</td>
<td>6,792</td>
<td>446</td>
<td>27,565</td>
<td>18,420</td>
<td>50%</td>
<td>6,792</td>
<td>4,275</td>
<td>2,518</td>
<td>37%</td>
</tr>
<tr>
<td>FY08</td>
<td>20,075</td>
<td>6,314</td>
<td>460</td>
<td>26,849</td>
<td>18,592</td>
<td>44%</td>
<td>6,314</td>
<td>4,631</td>
<td>1,683</td>
<td>27%</td>
</tr>
<tr>
<td>FY09</td>
<td>19,250</td>
<td>6,571</td>
<td>492</td>
<td>26,313</td>
<td>19,197</td>
<td>37%</td>
<td>6,571</td>
<td>4,363</td>
<td>2,208</td>
<td>34%</td>
</tr>
<tr>
<td>FY10</td>
<td>18,284</td>
<td>7,999</td>
<td>472</td>
<td>26,755</td>
<td>19,992</td>
<td>34%</td>
<td>7,999</td>
<td>4,422</td>
<td>3,578</td>
<td>45%</td>
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<tr>
<td>FY11</td>
<td>18,422</td>
<td>7,654</td>
<td>452</td>
<td>26,528</td>
<td>20,047</td>
<td>32%</td>
<td>7,654</td>
<td>4,097</td>
<td>3,557</td>
<td>46%</td>
</tr>
<tr>
<td>FY12</td>
<td>18,692</td>
<td>8,250</td>
<td>429</td>
<td>27,372</td>
<td>20,499</td>
<td>34%</td>
<td>8,250</td>
<td>3,603</td>
<td>4,647</td>
<td>56%</td>
</tr>
<tr>
<td>FY13</td>
<td>19,345</td>
<td>8,303</td>
<td>401</td>
<td>28,049</td>
<td>20,843</td>
<td>35%</td>
<td>8,303</td>
<td>3,470</td>
<td>4,833</td>
<td>58%</td>
</tr>
<tr>
<td>FY14</td>
<td>19,456</td>
<td>8,651</td>
<td>333</td>
<td>28,441</td>
<td>21,082</td>
<td>35%</td>
<td>8,651</td>
<td>3,810</td>
<td>4,841</td>
<td>56%</td>
</tr>
<tr>
<td>FY15 to date</td>
<td>20,248</td>
<td>8,342</td>
<td>332</td>
<td>28,922</td>
<td>21,251</td>
<td>36%</td>
<td>8,342</td>
<td>3,110</td>
<td>5,231</td>
<td>63%</td>
</tr>
</tbody>
</table>
Commonwealth Funding for Local and Regional Jails

- Commonwealth involvement in jail costs includes the Compensation Board, as well as other agencies:
  - Board of Corrections: jail standards and approval of new jail construction costs
  - DOC: jail inspection, renovation costs, community based corrections plan review
  - DCJS: Community Based Corrections Plan Review
  - Treasury: Public Housing Authority issues bonds for the state’s share of jail construction

- Operating costs funded by the Compensation Board include:
  - Jail Staffing - Salaries/fringes of Corrections Officers and support staff
  - Operating expenses (office expenses, office equipment)
  - Inmate Per Diem Payments
# Snapshot: Jails, Positions and Funding

<table>
<thead>
<tr>
<th>Local or Regional Jails</th>
<th>Number of Jails</th>
</tr>
</thead>
<tbody>
<tr>
<td>Sheriff Operated County &amp; City Jails</td>
<td>37</td>
</tr>
<tr>
<td>Superintendent Operated Regional Jails</td>
<td>23</td>
</tr>
<tr>
<td>Superintendent Operated Jail Farms</td>
<td>2</td>
</tr>
<tr>
<td><strong>Total Compensation Board Funded Jails</strong></td>
<td><strong>62</strong></td>
</tr>
<tr>
<td>Corrections Officers/Deputies Allocated</td>
<td>7,214</td>
</tr>
<tr>
<td>Medical/Treatment Positions Allocated</td>
<td>824</td>
</tr>
<tr>
<td>Administrative, Data Reporting, Cooks Allocated</td>
<td>338</td>
</tr>
<tr>
<td><strong>Total Positions Allocated (per Item 73, Chapter 3)</strong></td>
<td><strong>8,376</strong></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Staffing/Operating Funds for Jails (per Item 66, Chapter 3)</th>
<th>$282,785,254</th>
</tr>
</thead>
<tbody>
<tr>
<td>Inmate Per Diem Funds for Jails (per Item 67, Chapter 3)*</td>
<td>$49,738,321</td>
</tr>
</tbody>
</table>

| **Total Direct Compensation Board Funding (Chapter 3)** | **$332,523,575** |

*$11.3 million additional included in HB1400
Overview – Jail Funding and Staffing

- Compensation Board responsible for setting budget for Sheriff or Regional Jail, and reimbursement to locality or regional authority for expenses incurred;

- Non-staff related expense budgets virtually eliminated in FY03/04 biennium; almost all jail operating expenses provided are for staffing;

- Chapter 3, Item 73 provides for use of staffing standards for the allocation of all positions for local jails and regional jails
  - Staffing standards for jails are established by appropriation act language and by Compensation Board policy;
  - Allocation of positions is first dependent upon approval of positions and funding by the legislature.
Jail Staffing Standards

- Corrections Deputy/Officer staffing guided by Chapter 3, Item 66, establishing maximums for staffing for facility established operating capacity
  - Staffing for operating capacity is recommended by DOC based upon facility design, supervision type/level
  - Maximum is one deputy/officer per 3 inmates of operating capacity
- Emergency Corrections Deputy/Officer staffing also guided by Item 66, establishing staffing ratio for overcrowded facilities with inmates in excess of operating capacity
  - One deputy/officer per 5 inmates of average daily population in excess of operating capacity
  - Average daily populations over past year indicate emergency staffing need of 1445 positions; 416 positions currently funded and allocated, leaving a variance of 1029 positions due per standards
  - For facilities with crowding of 100% or greater above capacity, 10 jails are due 57 emergency positions statewide (48 positions were allocated in 7 jails in FY15 based upon 2014 General Assembly action)
  - Language provides for reallocation of emergency positions to other crowded facilities when crowding is reduced in currently staffed facilities
- Staffing standards also provide for the allocation of partially-funded medical, treatment, classification, and records positions in jails (positions funded at 2/3 by the CB and 1/3 by the locality/regional jail), cook positions in jails, and administrative staff.
Overview: Per Diem Funding

- Compensation Board pays localities and jail authorities four quarterly per diem payments each year, based upon actual inmate populations in the jails for the three preceding months.

- Base funding of per diems is included in Chapter 3 at $49.7 million per year. Additional funding is proposed in HB1400 of $11.3 million in FY15 for a total of $61 million for the current year.
  - Compensation Board staff is re-estimating current needs based upon actual inmate populations; updates available this week for FY15 and FY16.
Per Diem Rates

- **$4 per day for local responsible inmates housed in local and regional jails**
  - This includes inmates awaiting trial on state charges, sentenced misdemeanants, and felons sentenced to 12 months or less
  - Local ordinance violators are also housed in jails, but are not payable by the Compensation Board

- **$18 per day for local responsible inmates housed and maintained in a separate jail farm not under the control of the sheriff**
  - This funding is provided in lieu of staffing for the farm by the Compensation Board, provided in 2 localities: Danville and Newport News

- **$12 per day for state responsible inmates housed in local and regional jails** – these are individuals confined in jail after having been fully sentenced and with no additional charges pending, awaiting transfer to DOC
Chapter 3 directs the Compensation Board to recover state funded costs associated with housing federal and out of state inmates in local and regional jails facilities from quarterly per diem payments.

- Recovery methodology is a per diem calculation based upon the actual per inmate day costs reported in our annual Jail Cost Report for each facility, and the actual daily population of federal inmates in the jail for the quarter (average cost recovered is $23.52/day).

- Three jails are currently exempt and two jails are partially exempt from this provision based upon the amount of federal capital contributions provided in the construction of the jail facility (Alexandria City Jail, Central Virginia and Northern Neck Regional Jails; partial exemptions for Piedmont and Western Tidewater Regional Jails).

- Recovery reduces the per diem payment amount owed for state and local responsible inmates.

- There is presently an average of 1,090 federal inmates housed in jails per day.

- Estimate recovering approximately $4.4 million in FY15.
Thank You

- Questions?

- Contact:

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